



Twin Falls City Council Agenda

Monday, July 8, 2019, 5:00 PM

City Council Chambers
203 Main Avenue East- Twin Falls, Idaho

Members: Shawn Barigar, Suzanne Hawkins, Nikki Boyd, Chris Talkington, Gregory Lanting, Christopher Reid, Ruth Pierce

- 1) CALL MEETING TO ORDER/CONFIRMATION OF QUORUM
- 2) PLEDGE OF ALLEGIANCE
- 3) PROCLAMATIONS
- 4) GENERAL PUBLIC INPUT
- 5) CONSENT CALENDAR
 - a) **ACTION ITEM:** Request to hold the Twin Falls Chamber Business After Hours - The United Way and Community Partners BBQ to be held on July 25, 2019.
By: Sergeant Justin Dimond, Twin Falls Police Department
 - b) **ACTION ITEM:** Consideration of a request to approve a Trust Agreement for multiple lots in Sunterra Subdivision No. 4.
By: Troy Vitek, Assistant City Engineer
- 6) ITEMS OF CONSIDERATION
 - a) **ACTION ITEM:** Request to proceed to open market negotiations for the Caswell Avenue Sidewalk Improvement Project.
By: Erin Steel, Staff Engineer
 - b) **PRESENTATION:** Presentation of the Distinguished Budget Award received by the City of Twin Falls for the 2019 Fiscal Year Budget for the year ended September 30, 2019.
By: Travis Rothweiler, City Manager
 - c) **ACTION ITEM:** Appoint City Manager, Travis Rothweiler, to the CAMP Implementation Committee.
By: Shawn Barigar, Mayor
 - d) **ACTION ITEM:** Discussion and possible action on a Fire Bond.
By: Brian Pike, Deputy City Manager
 - e) **PRESENTATION:** Presentation of the City Manager's Recommended Budget for FY 2020 followed by citizen input.
By: Travis Rothweiler, City Manager

7) GENERAL INPUT/ADVISORY BOARD REPORT/ANNOUNCEMENTS

8) PUBLIC HEARINGS

9) ADJOURNMENT

- a) Executive Session § 74-206(1)(f) To communicate with legal counsel for the public agency to discuss the legal ramifications of and legal options for pending litigation, or controversies not yet being litigated but imminently likely to be litigated. The mere presence of legal counsel at an executive session does not satisfy this requirement.

Any person(s) needing special accommodations to participate in the above-noticed meeting could contact Leila Sanchez (208) 735-7287 at least two working days before the meeting. Si desea esta información en español, llame Leila Sanchez (208) 735-7287.

Public Input Procedures

1. Individuals wishing to provide public input regarding matters relevant to the City of Twin Falls shall:
 - Wait to be recognized by the Mayor or Chairman
 - Approach the microphone/podium
 - State their name, and whether they are a resident or property owner in the City of Twin Falls, and proceed with their input.
2. The Mayor or Chairman may limit input to no less than two (2) minutes. Individuals are not permitted to give their time to other speakers.

Public Hearing Procedures for Zoning Requests

1. Prior to opening the first Public Hearing of the session, the Mayor or Chairman shall review the public hearing procedures.
2. Individuals wishing to testify or speak before the City Council or Planning & Zoning Commission shall wait to be recognized by the Mayor or Chairman, approach the microphone/podium, state their name, and then proceed with their comments. Following their statements, they shall write their name and address on the record sheet(s) provided by the staff. The staff shall make an audio recording of the Public Hearing.
3. A City Staff Report shall summarize the application and history of the request.
4. The Applicant, or the spokesperson for the Applicant, will make a presentation on the application/request (request). No changes to the request may be made by the applicant after the publication of the Notice of Public Hearing. The presentation should include the following:
 - A complete explanation and description of the request.
 - Why the request is being made.
 - Location of the Property.
 - Impacts on the surrounding properties and efforts to mitigate those impacts.
5. Applicant is limited to 15 minutes, unless a written request for additional time is received, at least 72 hours prior to the hearing, and granted by the Mayor or Chairman.
6. The City Council or Planning & Zoning Commission may ask questions of staff or the applicant pertaining to the request.
7. The general public will then be given the opportunity to provide their testimony regarding the request. The Mayor or Chairman may limit public testimony to no less than two (2) minutes per person.
 - Individuals are not permitted to give their time to other speakers.
 - However, five (5) or more individuals that received written notice of the public hearing may appoint, by written petition, a spokesperson. The written petition must be received at least 72 hours prior to the hearing and must be granted by the Mayor or Chairman. The spokesperson shall be limited to 15 minutes.
 - Written comments, including e-mail, received by 12:00 p.m. on the date of the hearing shall be either read into the record or displayed to the public on the overhead projector.
8. Following the Public Testimony, the applicant is permitted five (5) minutes to respond to Public Testimony.
9. Following the Public Testimony and Applicant's response, Council or Commission members, as recognized by the Mayor or Chairman, shall be allowed to question the Applicant, Staff or anyone who has testified. Responses shall be limited to answering the questions asked. The Mayor or Chairman may limit the time permitted for the answer.
10. The Mayor or Chairman shall close the Public Hearing. The City Council or Planning & Zoning Commission shall deliberate on the request. Deliberations and decisions shall be based upon the information and testimony provided during the Public Hearing. Once the Public Hearing is closed, additional testimony from the staff, applicant or public is not allowed. Legal or procedural questions may be directed to the City Attorney.

* Any person not conforming to the above rules may be prohibited from speaking. Persons refusing to comply with such prohibitions may be asked to leave the hearing and, thereafter removed from the room by order of the Mayor or Chairman.



Date: Monday, July 8, 2019
To: Honorable Mayor and City Council
From: Sergeant Justin Dimond, Twin Falls Police Department

ACTION ITEM

Request:

Request to hold the Twin Falls Chamber Business After Hours - The United Way and Community Partners BBQ to be held on July 25, 2019.

Time Estimate:

Staff requests that this item be placed on the Consent Calendar.

Background:

Sonya Haines, on behalf of The United Way of South Central Idaho, has submitted a Special Event Application requesting to hold the Twin Falls Chamber Business After Hours - The United Way and Community Partners BBQ. This event will take place on July 25, 2019, in the parking lot of Snake River Pool and Spa, located at 960 Blue Lakes Boulevard North. It is scheduled from 5:00 p.m. to 8:00 p.m.

This event is intended for area business owners to promote networking and also support common community efforts. There will be a barbecue hosted by The United Way of South Central Idaho. There will also be food and non-alcoholic beverages provided for attendees. Businesses will be providing alcohol on location, and those businesses will secure the proper catering permits to do so.

There will be amplified sound in the form of live and pre-recorded music.

Organizers anticipate 300 to 500 people will attend this event. They have arranged for attendees to utilize business parking lots in the surrounding areas.

Organizers will be responsible for cleanup of the venue, as well as any other areas affected by the event.

Approval Process:

Consent of the City Council

Budget Impact:

None

Regulatory Impact:

None

History:

N/A

Analysis:

N/A

Conclusion:

Twin Falls Police Department Staff and several relevant City Staff members have reviewed this application request as presented. Staff recommends that the City Council approve the Special Event Application based on the information provided.

Attachments:

None



Date: Monday, July 8, 2019
To: Honorable Mayor and City Council
From: Troy Vitek, Assistant City Engineer

ACTION ITEM

Request:

Consideration of a request to approve a Trust Agreement for multiple lots in Sunterra Subdivision No. 4.

Time Estimate:

N/A

Background:

Sunterra Subdivision No. 4, is located southeast of the intersection of North College Road West and Creekside Way. The developer is requesting to place several lots in trust, in lieu of constructing the improvements or providing a financial guarantee. The lots included are:

Lots 12,13,14,15,16,17,18,19,20,21; Block 3

Lots 2,3,4,5,6,7,8,9,10,11,12,13,14,15,15,16,17; Block 9

Lots 1,2,3,4,5,6,7,8; Block 10

Lots 1,2,3,4,5,6,7,8; Block 11

Lots 1,2,3,4,5,6,7,8; Block 12

Lots 2,3,4,5,6,7,8,9; Block 13

Lots 2,3,4,5,6,7,8,9,10,11,12,13,14,15,16,17; Block 17

Lots 2,3,4,5,6,7,8,9,10,11,12,13,14,15,16,17; Block 18

Approval Process:

N/A

Budget Impact:

None

Regulatory Impact:

Approval of this request will allow the applicant to proceed to develop the property.

History:

N/A

Analysis:

N/A

Conclusion:

Staff recommends that the Council accept the Trust Agreement and authorize the Mayor to sign.

Attachments:

1. Sunterra - Trust Agreement
2. Aerial Image
3. Sunterra Subd No. 4 - Final Plat

Trust Agreement

This Trust Agreement (the "Agreement") is made and entered into this ____ day of June 2019 by and between SUNTERRA 3, LLC, an Idaho Limited Liability Company (hereinafter "Trustor"); **TitleOne**, (hereinafter "Trustee"); and the CITY OF TWIN FALLS, IDAHO (hereinafter "Beneficiary"), and is made with respect to the following facts and objectives:

WITNESSETH:

WHEREAS, Trustor is the owner of the real property described below (the "Property"); and

WHEREAS, it is the desire and intent of Trustor to arrange, by and through this Agreement, for the orderly development and sale of the Property, in a manner that is conducive to achieving full compliance with applicable rules and regulations of Twin Falls County, Idaho, and the City of Twin Falls, Idaho, in effect on the date of approval of the subdivision of the property.

NOW THEREFORE, it is agreed between the parties hereto as follows:

1. That upon the execution of this Agreement by both parties, the Trustor agrees to execute and deliver to the Trustee a Warranty Deed, conveying to the Trustee, in Trust, to be held solely for the benefit of the Beneficiary, the Property, to-wit:

Lots 12,13,14,15,16,17,18,19,20,21 Block 3;
Lots 2,3,4,5,6,7,8,9,10,11,12,13,14,15,16, 17 Block 9;
Lots 1,2,3,4,5,6,7,8, Block 10;
Lots 1,2,3,4,5,6,7,8 Block 11;
Lots 1,2,3,4,6,7,8 Block 12;
Lots 2,3,4,5,6,7,8,9 Block 13;
Lots 2,3,4,5,6,7,8,9,10,11,12,13,14,15,16,17 Block 17;
Lots 2,3,4,5,6,7,8,9,10,11,12,13,14,15,16,17 Block 18;
All in Sunterra Subdivision No. 4, Twin Falls County, Idaho, according to the official plat thereof recorded in Book 25 of Plats, page 12, records of Twin Falls County, Idaho.
2. The Trustor and the Trustee agree that the Trustee shall hold said title to the Property in trust, solely for the benefit of the Beneficiary under the terms hereof, and that title to the Property shall be and remain good and marketable and free from any defects, liens, conditions or encumbrances of any kind or nature, other than those appearing of record in the office of the Twin Falls County Recorder, and conditions of the Phase Control Development Notice for lots in SUNTERRA SUBDIVISION NO. 4 Subdivision, a copy of which is attached hereto as Exhibit "A," or those which are placed on the Property with the prior written consent of the Trustee. The Trustee shall not convey, transfer or encumber all or any interest in the Property, save and except to the extent as directed by the Trustor by written instrument delivered to the Trustee.
3. It is understood and agreed that the purpose of this Agreement is to provide Trustor with a convenient means of, subdividing, developing and selling the Property. It shall be the entire

responsibility of the Trustor to effect such developing, subdividing and selling of the Property and to provide whatever subdivision plat it may desire and to pay all costs and expenses of said developing, subdividing and selling, and Trustee shall have no liability for any costs or expenses therefor or for any claim, damage, loss or liability sustained to the Property or Trustor or to any other person or persons in connection with said matter, save and except to the extent caused by Trustee's failure or refusal to comply with the terms and conditions of this Agreement.

4. The Trustor may, as it desires from time to time, sell all or any portion of the Property in its sole and complete discretion. The Trustee agrees that, when it is so instructed in writing by Trustor, Trustee shall execute and deliver to the person or persons designated by Trustor, a fiduciary deed conveying good and marketable title to the Property or any part thereof as designated, and at said time the Trustor agrees to pay to Trustee any reasonable costs and expenses incurred by the Trustee hereunder and to pay the normal and customary fee for the cost of an owner's title insurance policy to be issued by *TitleOne*.
5. It is agreed that Trustee shall not be liable or responsible for the condition of title to the Property, except as may be provided in any title insurance policy issued by the Trustee, and Trustee shall have no liability concerning possession or survey or any taxes, costs or expenses in connection with the Property, other than as herein provided.
6. It is agreed that the term of this Agreement shall expire when all of the above described Lots have been conveyed by the Trustee pursuant to Trustor's written instructions.
7. It is agreed that this Trust Agreement may not be revoked or amended without the prior written approval of the Beneficiary. If Trustee is presented with written notice of Termination by both Trustor and Beneficiary, and Trustee receives Trustor's payment of all reasonable out-of-pocket costs and expenses incurred by Trustee in connection with this Agreement, if any, the Trustee shall immediately reconvey to Trustor the remaining part of the Property; and thereafter no party hereto shall have any further liability to the others in connection with the Property or under the terms of this Agreement.
8. Trustor agrees to indemnify and save harmless Trustee from any claims, demands, judgments, costs and expenses including reasonable attorney's fees and any other obligation or liability of any kind or nature that the Trustee may for any reason suffer, incur or expend by reason of this Trust Agreement or in the administration thereof, other than for or as a result of Trustee's misconduct, breach of this Agreement, or willful neglect.
9. This Agreement shall bind the parties hereto, their heirs, representatives, successors and assigns.

Date: _____

TRUSTOR:

Sunterra 3 LLC, an Idaho Limited Liability Company

By: Gary Wolverton, Managing Member

Date:

TRUSTEE:
TitleOne

BY: _____
Jason Vickrey, President

Date:

BENEFICIARY:
CITY OF TWIN FALLS, IDAHO

Shawn Barigar, Mayor

State of Idaho, County of Twin Falls, ss:

On this ____ day of June in the year of 2019, before me, the undersigned, a Notary Public in and for said State, personally appeared Jason Vickrey known or identified to me to be the President of the corporation that executed the instrument or the person who executed the instrument on behalf of said corporation, and acknowledged to me that such corporation executed the same.

Notary Public
Residing In: _____
My Commission Expires: _____

State of Idaho, County of Twin Falls, ss.

On this ____ day of June 2019, before me, the undersigned, a Notary Public in and for said State, personally appeared Gary M. Wolverton, known or identified to me to be a Managing Member of the limited liability company that executed the within instrument and acknowledged to me that he executed the same for and on behalf of said limited liability company and that such limited liability company executed it.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my official seal the day and year in this certificate first above written.

Notary Public for Idaho
Residing In: _____
My Commission Expires: _____
(seal)

State of Idaho, County of Twin Falls, ss.

On this ____ day of June in the year 2019, before me, the undersigned, a notary public in and for said state personally appeared Shawn Barigar, known or identified to me to be the Mayor for the City of Twin Falls, Idaho, and known to me to be the person whose name is subscribed to the within instrument, and acknowledged to me that he executed the same on behalf of the City of Twin Falls, Idaho.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my official seal the day and year in this certificate first above written.

Notary Public for Idaho

Residing In _____

My Commission Expires _____

Exhibit "A"

PHASE CONTROL DEVELOPMENT NOTICE

THIS NOTICE prohibits the conveyance of any undeveloped lot in SUNTERRA SUBDIVISION NO. 4 until such time as Improvement Agreement for Developments between the City of Twin Falls and the Developer is recorded designating the lots and blocks in each phase which are approved for conveyance.

TitleOne, Inc., will hold the deed to all undeveloped lots in Escrow with instructions to convey only those lots covered by the recorded Improvement Agreement for Developments.

Lots 12,13,14,15,16,17,18,19,20,21 Block 3;
Lots 2,3,4,5,6,7,8,9,10,11,12,13,14,15,16,17 Block 9;
Lots 1,2,3,4,5,6,7,8, Block 10;
Lots 1,2,3,4,5,6,7,8 Block 11;
Lots 1,2,3,4,6,7,8 Block 12;
Lots 2,3,4,5,6,7,8,9 Block 13;
Lots 2,3,4,5,6,7,8,9,10,11,12,13,14,15,16,17 Block 17;
Lots 2,3,4,5,6,7,8,9,10,11,12,13,14,15,16,17 Block 18;

All in Sunterra Subdivision No. 4, Twin Falls County, Idaho, according to the official plat thereof recorded in Book 25 of Plats, page 12, records of Twin Falls County, Idaho

Dated this _____ June 2019

Sunterra 3, LLC Developer

By: Gary Wolverton, Managing Member

TitleOne, Inc

By: Jason Vickery, President





Date: Monday, July 8, 2019
To: Honorable Mayor and City Council
From: Erin Steel, Staff Engineer

ACTION ITEM

Request:

Request to proceed to open market negotiations for the Caswell Avenue Sidewalk Improvement Project.

Time Estimate:

5 Minutes

Background:

The Caswell Avenue Sidewalk improvement project is the culmination of multiple appearances before City Council. In December City staff prepared an application to the Local Highway Technical Assistance Council (LHTAC) for a Child Pedestrian Safety Grant. Staff, with the help of community partners through letters of support during the application process won a \$248,500 grant. The grant will provide a safe school route for both Perrine Elementary and Robert Stuart Middle School along Caswell Avenue.

Caswell Avenue has no existing pedestrian facilities, this grant will fund approximately 1100 feet of sidewalk commencing West of Washington Street finishing at the intersection of Caswell Avenue and Sparks Street (see attached vicinity Map). Along with the sidewalk, curb gutter, ADA Ramps, and relocation of open ditch facilities will be included with this project. The deadline for project completion is December 12, 2019.

The project was formally bid, no bids were received. Staff formally requests in accordance with Idaho State Statute 67-2805 (b) xi, to proceed to open market Negotiations.

Approval Process:

A majority vote of the Council to approve allowing this contract to go to open market negotiations.

Budget Impact:

The match on this grant is City labor to design, bid and administer the construction of the project. Also included in the labor effort is the required reporting to LHTAC.

Regulatory Impact:

None

History:

N/A

Analysis:

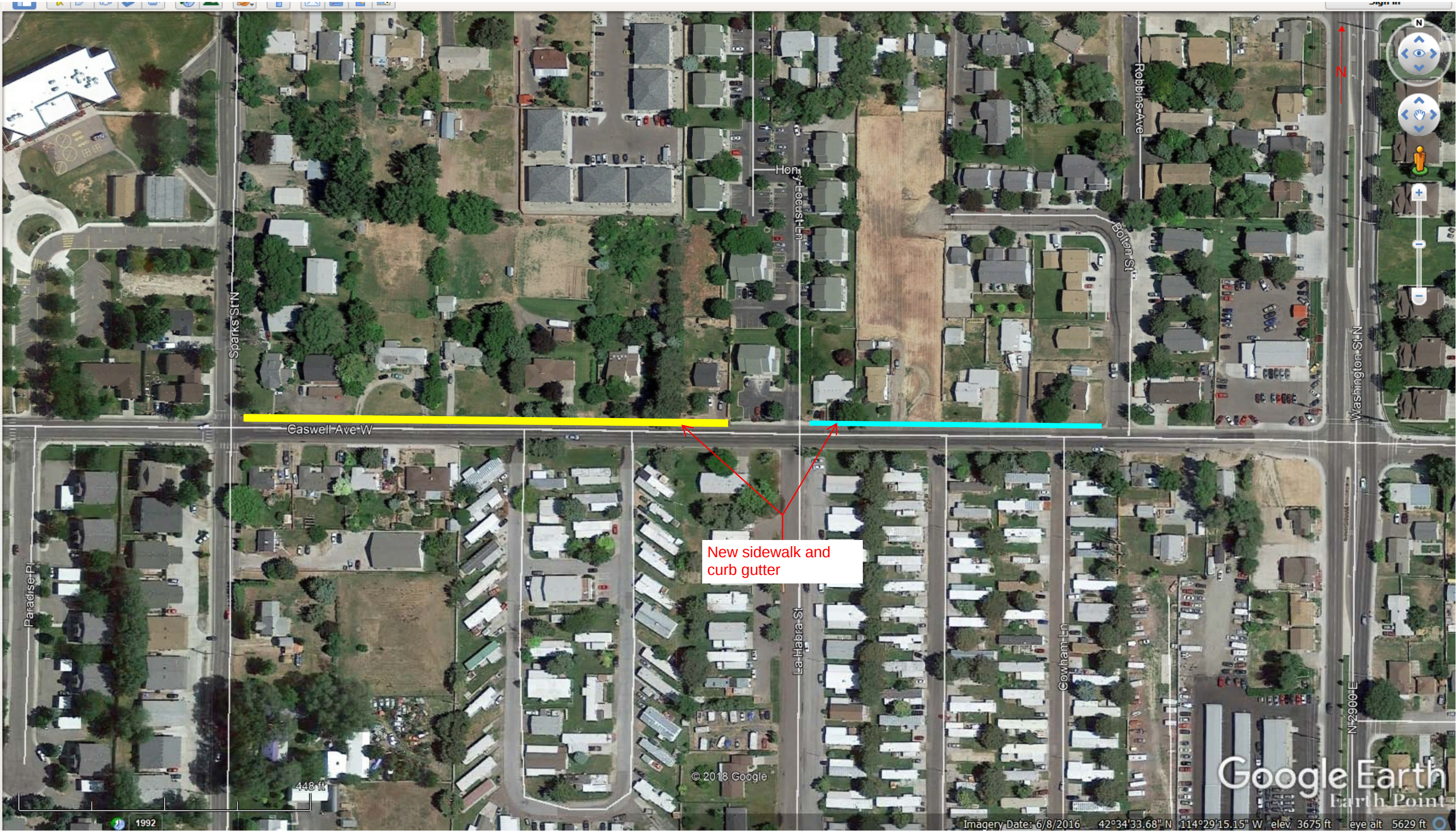
N/A

Conclusion:

Staff recommends the Council approve staff to enter into open market negotiations.

Attachments:

1. Caswell Sidewalk Display



New sidewalk and
curb gutter

Google Earth
Earth Point

Imagery Date: 6/8/2016 42°34'33.68" N 114°29'15.15" W elev 3675 ft eye alt 5629 ft



Date: Monday, July 8, 2019
To: Honorable Mayor and City Council
From: Travis Rothweiler, City Manager

PRESENTATION

Request:

Presentation of the Distinguished Budget Award received by the City of Twin Falls for the 2019 Fiscal Year Budget for the year ended September 30, 2019.

Time Estimate:

The City Manager will present the award to the members of the City's Finance Team. The presentation will take approximately 3-5 minutes.

Background:

There are four cities in the state of Idaho, including Twin Falls, receiving this award. The others cities are Post Falls, Pocatello and Boise.

This particular award is the highest form of recognition in the area of governmental accounting and financial reporting, and its attainment represents a significant accomplishment by a government and its management.

There are approximately 800 local governments in the country that have received this award.

Approval Process:

N/A

Budget Impact:

N/A

Regulatory Impact:

N/A

History:

N/A

Analysis:

N/A

Conclusion:

N/A

Attachments:

1. GFOA



Government Finance Officers Association
203 North LaSalle Street, Suite 2700
Chicago, Illinois 60601-1210
312.977.9700 fax: 312.977.4806

FOR IMMEDIATE RELEASE

May 21, 2019

For more information, contact:

Technical Services Center

Phone: (312) 977-9700

Fax: (312) 977-4806

E-mail: budgetawards@gfoa.org

(Chicago, Illinois)--Government Finance Officers Association is pleased to announce that **City of Twin Falls, Idaho**, has received GFOA's Distinguished Budget Presentation Award for its budget.

The award represents a significant achievement by the entity. It reflects the commitment of the governing body and staff to meeting the highest principles of governmental budgeting. In order to receive the budget award, the entity had to satisfy nationally recognized guidelines for effective budget presentation. These guidelines are designed to assess how well an entity's budget serves as:

- a policy document
- a financial plan
- an operations guide
- a communications device

Budget documents must be rated "proficient" in all four categories, and in the fourteen mandatory criteria within those categories, to receive the award.

When a Distinguished Budget Presentation Award is granted to an entity, a Certificate of Recognition for Budget Presentation is also presented to the individual(s) or department designated as being primarily responsible for having achieved the award. This has been presented to **Budget Team**.

There are over 1,600 participants in the Budget Awards Program. The most recent Budget Award recipients, along with their corresponding budget documents, are posted quarterly on GFOA's website. Award recipients have pioneered efforts to improve the quality of budgeting and provide an excellent example for other governments throughout North America.

Government Finance Officers Association is a major professional association servicing the needs of more than 19,000 appointed and elected local, state, and provincial-level government officials and other finance practitioners. It provides top quality publications, training programs, services, and products designed to enhance the skills and performance of those responsible for government finance policy and management. The association is headquartered in Chicago, Illinois, with offices in Washington D.C.

Washington, DC Office

Federal Liaison Center, 660 North Capitol Street, NW, Suite 410 • Washington, DC 20001 • 202.393.8020 fax: 202.393.0780

www.gfoa.org



Date: Monday, July 8, 2019
To: Honorable Mayor and City Council
From: Shawn Barigar, Mayor

ACTION ITEM

Request:

Appoint City Manager, Travis Rothweiler, to the CAMP Implementation Committee.

Time Estimate:

This item is scheduled to take 5 minutes, plus time for questions and answers.

Background:

At a recent Idaho Water Resource Board subcommittee meeting, the Eastern Snake River Plain Aquifer (ESPA) yesterday concerning some planning matters related to the CAMP. The plan was adopted by the Board and approved by the Legislature as part of the State Water Plan in 2009. Speaker Bedke has requested a detailed progress report prior to beginning of the 2020 Legislative Session. The Board is working aggressively to complete that review this fall with a series of meetings. Those meetings are scheduled to take place on July 24, September 18, and November 13.

As part of that process, the CAMP Implementation Committee may provide input and begin working again. Former Mayor and now State Representative Lance Clow was the prior representative on that committee. Travis Thompson, the City's water attorney, has suggested the City to contact the Board and appoint a replacement as soon as possible. The Board may not act on this request until its July 26 meeting in Rexburg, but they may be able to substitute someone in sooner.

The 10-year review is important to ensure the CAMP goals are appropriate and actions are taken to protect other values as well, including recreation, fish & wildlife, hydropower, and water quality. The Board is set on recharging as much water as possible, which is a good thing for water supply, but we do not yet know the ramifications of taking the river to 0 cfs throughout the entire winter on the other values. Given the Mid-Snake TMDL issue, it is critical to remind the Board of the importance of protecting water quality and not to jeopardize the City or other industry at the expense of recharge.

Attached is a letter that has been drafted naming Travis Rothweiler as the City's official representative on the implementation committee.

Approval Process:

Approval of this request requires a simple majority (50%+1) of the members in attendance at this meeting.

Budget Impact:

There is no budget impact associated with this item other than staff time and travel.

Regulatory Impact:

There is no regulatory impact associated with this item.

History:

N/A

Analysis:

N/A

Conclusion:

Staff recommends that the City Council discuss and provide additional feedback on the creation of a welcoming resolution.

Attachments:

1. Nomination Letter



P.O. Box 1907

321 Second Avenue East

Twin Falls, Idaho 83303-1907

Fax: (208) 736-2296

July 8, 2019

Mr. Roger Chase, Chairman
Mr. Jeff Raybould
Idaho Water Resource Board
P.O. Box 83720
Boise, Idaho 83720-0098

Re: ESPA CAMP Implementation Committee

Dear Mr. Chase & Mr. Raybould:

I am writing in reference to the above and participation by the City of Twin Falls (City). It is my understanding that the Implementation Committee may begin meeting again in response to comments at the recent Joint Aquifer Stabilization & Planning Committee meeting held on June 25, 2019. The City appreciates the Board's efforts to recover and sustain the Eastern Snake Plain Aquifer, the City's primary source of water, and is ready and willing to provide input and continue in this critical endeavor.

By way of background, Lance Clow (former Mayor now Representative for District 24, House Seat A), previously represented the City on both the Advisory Committee to CAMP and its Implementation Committee. Given Representative Clow's current position I believe it is important to now have a new person designated to represent the City of Twin Falls on both committees. I recognize that an appointment to the CAMP Advisory Committee may need to come from Governor Little, and I will follow up accordingly. However, given the urgency of the Implementation Committee's work this summer and fall, and the fact the Board appoints members to that committee (see ESPA CAMP at 23, Sec. 3.2.2A), I would respectfully request that the Board appoint Travis Rothweiler, Twin Falls City Manager to that position.

Thank you for your consideration and please call me at (208) 735-7287 if you have any questions or need any additional information. I look forward to your response and continued work with the ESPA CAMP Implementation Committee.

Sincerely,

Shawn Barigar, Mayor
City of Twin Falls, Idaho

cc: Brian Patton, via email



Date: Monday, July 8, 2019
To: Honorable Mayor and City Council
From: Travis Rothweiler, City Manager, Brian Pike, Deputy City Manager

ACTION ITEM

Request:

Discussion and possible action on a Fire Bond.

Time Estimate:

Approximately 20 Minutes.

Background:

The purpose of tonight's conversation is to gauge the City Council's support of proposing a fire bond in the upcoming November 2019 election and selecting an option from a series of possible alternatives – all designed to enhance fire services in the City of Twin Falls.

On May 21, 2019, a majority of Twin Falls residents who went to the polls voted in favor of the City's proposed fire bond. While 63.45% of the residents who voted said, "yes" and supported the measure, it fell short of the supermajority (66.67%) requirement. Of course, we were disappointed in the outcome of the election; however, we are thankful for the opportunity to engage in a community conversation and to ultimately, receive direction from our residents. In the weeks following the election we engaged in a number of conversations with residents in order to determine how they felt regarding the bond election and why they believed it did not pass with a supermajority. We learned that many understood and supported the need to improve fire service within our community; however, the total cost of the project may have been a factor. We also learned that there was a misunderstanding between expanding our fire capacity and improving our fire service coverage. Although both are critical elements to meeting the needs of a growing and expanding community, we failed to make the necessary connection between the two. We also learned that we could have improve our overall communication within the community. There were several comments made by residents about not being aware of the election itself, and honestly, with only 12.8% of our registered voters participating in the election, that would make sense. We were also competing with a High School graduation event that evening. When taken as a whole, we believe all these factors played a role in our inability to reach a supermajority vote for the passing of the bond election.

Given that, at the end of the process, we still have significant facility/operational needs. We know that building both capacity and expanding coverage are essential for our continued growth. In addition, we have to be able to meet our current service needs. That is really part of the capacity issue stated above. We understand the real meaning behind having an all-hazard department.

So, we find ourselves at a crossroad. We have been very careful to outline an honest and thoughtful approach to addressing these issues. We have asked the community for what we believe are needed and necessary improvements in our fire service programming/facility needs; and we have made every effort to insure those needs were vetted among a group of citizens in an effort to remove our preconceived

ideas, bias and personal feelings. That said, we believe it is important to share with you, and the community, several options to help us address these needs. The options listed below are design to find a compromise between the concerns that were shared with us and the need to improve our fire service delivery within our community.

There are a series of possible questions the City Council needs to address. The first question the City Council needs to determine is whether they support proceeding with a November ballot issue. This is critical given the time requirement to prepare the bond measure.

If the City Council supports proceeding with a bond election in November, the next step is to select the project to be bonded. Staff has prepare three options for your consideration.

Option #1: In this option, we would propose presenting the same ballot measure as we did in May. We would once again ask our community to support building three new Fire Stations (#1, #2, and #3), remodeling Station #1 to meet the current and future needs of the Police Department, and begin a phased approach to constructing a fire training facility.

Total Cost: 36 million (total cost). We would propose bonding for 35 million and using 1 million from Impact Fees.

Option #2: Taking into consideration the lessons we learned through the May election, we would propose changes to the overall project to reflect the community concern over the cost of the project and the expansion of fire service into the northwest and northeast. In this option, we would propose not replacing Station #1. Instead, we would add Station #5 back into the process to increase our ability to expand our coverage into the northeast section of Twin Falls. This would allow future growth to take place within that section of town. If this option is selected, the Twin Falls Fire Department leadership team would have to create alternative staffing structures compared to the ones we now have in place to staff all four stations. In addition, we would build Station #2 and Station #3. Station #2, as design in the original plan, would be moved to land purchased by the Twin Falls Fire District in the area of Washington and North College. This will expand our coverage into the northwest section of Twin Falls. In this option, we would not use bond proceeds to construct a fire training facility. The Twin Falls Fire District has been working with us over the last several years to improve local and regional fire training. They have committed to assisting us with the creation of a fire training facility that can be phased in over a period of time. This will greatly improve local and regional fire training. We would not be able to provide additional space for our Police Department, at their current location. We have made significant improvements in our police facilities over the last several years; however, we know we will have future space/facilities needs to overcome.

Total Cost: 25.6 million (total cost). We would propose bonding for 24.6 million and using 1 million in impact fees.

Option #3: Taking into consideration the lessons we learned through the May election, we would propose changes to the overall project to reflect the community concern over the cost of the project. In this option, we would propose building two new Fire Stations (#2 and #3). This addresses the urgent facility needs of both stations while enhancing our ability to provide expanded fire service protection into the northwest section of the City.

Total Cost: 16.8 Million (total cost). We would propose bonding for 15.8 million and using 1 million from Impact Fees.

We are asking the Council for guidance and direction on how to proceed. If the Council decides to move forward with one of the proposed options listed above, we believe the ideal time to ask our residents for their support and approval would be in the November election. We have already laid the foundation for the discussion and believe the community would support a modified approach to improving and expanding fire service protection within our community.

Approval Process:

Majority vote of the Council.

Budget Impact:

N/A

Regulatory Impact:

N/A

History:

N/A

Analysis:

N/A

Conclusion:

Staff would like to receive guidance and direction on how to proceed with the fire bond.

Attachments:

None



Date: Monday, July 8, 2019
To: Mayor and City Council
From: Travis Rothweiler, City Manager

Request

A presentation of the City Manager's Recommended Budget for FY 2020 followed by citizen input.

Time Estimate

The estimated amount of time this item will take is 45 minutes plus time to answer questions.

Background

The State of Idaho defines city government as a municipal corporation. It is with that mindset this budget has been developed. We are pleased to present to you the recommended Budget for Fiscal Year 2019-2020 (FY2020). This budget represents hundreds of hours of thoughtful work by dozens of people in developing the spending plan for our organization for the coming fiscal year.

The City of Twin Falls has nearly 50,000 shareholders, 311 full-time employees and a taxable value of nearly \$3.2 billion. Our proposal has been carefully developed with full consideration given to critical issues such as public safety, capital financing, economic development, and placemaking. The decisions that we make today will not only affect our work this year, but also impact future years and even future generations.

The City of Twin Falls is committed to the efficient delivery of quality services to its citizens. This commitment is the foundation behind policy decisions and priorities that ensures constructive and well-formulated plans for the growth and prosperity. This document contains a balanced, sustainable budget that provides the desired services our citizens expect. The budget was developed in partnership with both our internal and external partners. It incorporates the goals and objectives articulated in the City's 2030 Strategic Plan, the guidelines described in the Financial Management Policies, department-specific facility plans, the results of our citizen survey, and the technical expertise provided by our employees.

The FY 2020 budget has been created with following philosophies in mind:

- Providing high-quality governmental services consistent with citizen expectations;
- Taking steps towards realizing the 2030 Strategic Plan, Vision, Goals and Objectives;
- Careful stewardship of city resources, emphasizing affordability and long-term sustainability;
- Using data to begin the process of incorporating performance measures to help achieve greater efficiencies, effectiveness, and responsiveness;
- Placing a high level of value on our employees.

A budget is developed to sustain and achieve the outcomes that the community has identified as most important. Each department determines what it does to support these common goals and the budget communicates to the public how the allocation of resources reflects community priorities and its vision for the future. We relied on information provided in the City's 2030 Strategic Plan and the results of citizen surveys to provide guidance regarding community priorities.

Public Input and Transparency

The City of Twin Falls strives to communicate, operate, function, and conduct the business of the people in an open and transparent manner. Equally, we recognize the value and importance of honoring and upholding our fiduciary duties and responsibilities. Because openness and transparency are part of our

organizational culture and values, we have taken several steps designed to afford our citizens and stakeholders several opportunities to actively participate and contribute to the budgeting process.

The City of Twin Falls has taken additional steps designed to illustrate our commitment to effective community involvement in the annual budget process. The Council provided an opportunity for our citizens and stakeholders to communicate their thoughts about specific programs, strategic initiatives and priorities for the upcoming fiscal year prior to the more customary, internal staff conversations.

A summary presentation of the proposed budget has been placed on the City's website. On August 6, 2018, the City Council will adopt the preliminary budget for FY 2019, with a public hearing and final adoption scheduled to occur on August 20th.

Connection to the City's 2030 Strategic Plan

Twin Falls is a vital, growing, and changing city. We have constructed processes and policies that help us in shaping growth and taking advantage of opportunities as they are presented. We continue to focus on the focus area contained in the City's 2030 Strategic Plan, just as we have for the past seven budget cycles. The current Strategic Plan was updated in March 2018 after an extensive open, citizen-driven process. The City's FY2020 budget allocates funds for needed projects and critical services collectively designed to help the City take the "next step" in realizing the community's 2030 vision of Twin Falls.

The City views its planning and operations in a strategic manner, utilizing the Strategic Plan to guide budgetary and policy-making decisions and recommendations. With the adoption of the 2030 City of Twin Falls' Strategic Plan in 2013, the Council established and set a course to follow. Following a similar process from 2012, the City began updating the strategic plan in February 2017. That process was completed in March 2018. For almost a year, members of the City's team spent quality time listening to our citizen's needs, dreams, and expectations, while reviewing statistical data about our state, region, and city. We compared those conversations to the information and data that was collected in 2012. In both the original plan, as well as the update, we had many external conversations with our citizens and shareholders and internal conversations with employees serving at various levels of the organization. From these conversations, we were able to reaffirm the goals and objectives of the original strategic plan.

We affirmed the vision statements that were generated in the 2012 process. These statements, when viewed collectively, will allow us to create and maintain an accessible, healthy, learning, environmental, responsible, prosperous, and secure community with a strong internal organization designed to be able meet the needs of our citizens, businesses, and visitors. They will assist the City in plotting a course that will enable it to grow, develop, and improve in a manner that honors and respects its history and unique characteristics. Realizing our vision will allow the City of Twin Falls to continue to be recognized as a world-class community.

Economic Indicators Considered in the Recommended Budget

The City of Twin Falls closely monitors and examines international, national, state, and local economic indicators when developing and tracking its annual appropriation measures. Over the course of the last several years, economic conditions on all levels seem to have improved.

National

- U.S. house prices rose 1.1% in the first quarter of 2019 according to the Federal Housing Finance Agency (FHFA) House Price Index (HPI). House prices rose 5.1% from the first quarter of 2018 to the first quarter of 2019.
- Unemployment rates remain low nationwide. According to the Bureau of Labor Statistics, the national unemployment rate in May 2019 was 3.6%, down from 3.8% in May 2018.
- From June 2018 to June 2019, the Dow Jones Industrial Average has shown a total increase of 8.7% (+2,310 points).

- Consumer confidence is up from last year. The University of Michigan compiles a consumer sentiment rating. The rating for May 2018 was 98 compared to the May 2019 rating of 100, which shows a 2% increase in consumer confidence. Consumer sentiment has remained relatively consistent following Trump's election, remaining in a tight eight-point range from 93.4 to 101.4. The two percent change from May 2018 suggests that consumers are anticipating smaller income gains in relation to increasing interest rates and inflation. The partisan divide between Democrats and Republicans is expected to remain vast, with the first expecting a recession and the other more robust economic growth.

State of Idaho

- Home prices rose in all 50 states and the District of Columbia between the first quarter of 2018 and the first quarter of 2019. Idaho realized the highest level of annual appreciation in the nation at 13.4%.
- Home prices rose in 95 of the 100 largest metropolitan areas in the U.S over that four quarters. Annual price increases were the greatest in Boise, Idaho.
- The median home value in Idaho is \$266,400. Idaho home values are predicted to rise 9.2% within the next year. The median list price per square foot in Idaho is \$170. The median price of homes currently listed in Idaho is \$325,000. The median rent price in Idaho is \$1,399.
- Statewide unemployment was 2.8% in May 2019.
- Non-farm employment, which is one of the key metrics of the state's economic health, continued to experience strong increases. In May 2019, Idaho had 757,700 non-farm jobs, a 2.9% increase from May 2018. The projected increase in non-farm jobs for 2019 was 2.0% over 2018. May 2019 numbers surpassed 2019 total projections.
- Per capita personal income (PCPI) continues to grow, but at a slower pace than in previous years. PCPI in Idaho in 2018 was 3.15% higher than in 2017, at \$41,826. This PCPI continues to rank 44th in the United States and was 78 percent of the national average of \$53,658.
- Idaho was sixth in the nation for real personal income growth, which takes into account the cost of living, measured by regional price parity (the average price paid by consumers for the mix of goods and services in each region). Idaho's real personal income growth was 5.4% for 2017-18.
- According to the June 2019 Idaho General Fund Revenue Report, tax collections in Idaho are coming in slightly above the forecasted levels. Receipts for May 2019 were \$246.7 million, which exceeded forecasts by \$17.6 million and represented a 7.1% gain over projections. It also represented a 12.8% increase over May 2018 receipts. General Fund receipts for FY2018 year-to-date were \$3,373.4 million, which is -0.7% lower than predicted and -0.3% under the same period last year. Individual income taxes collected to-date are \$1,543 million, -5.7% less than anticipated. Sales tax receipts to-date came in at \$1,455.8 million in May 2019, which was only 1.1% above the projected amount

City of Twin Falls

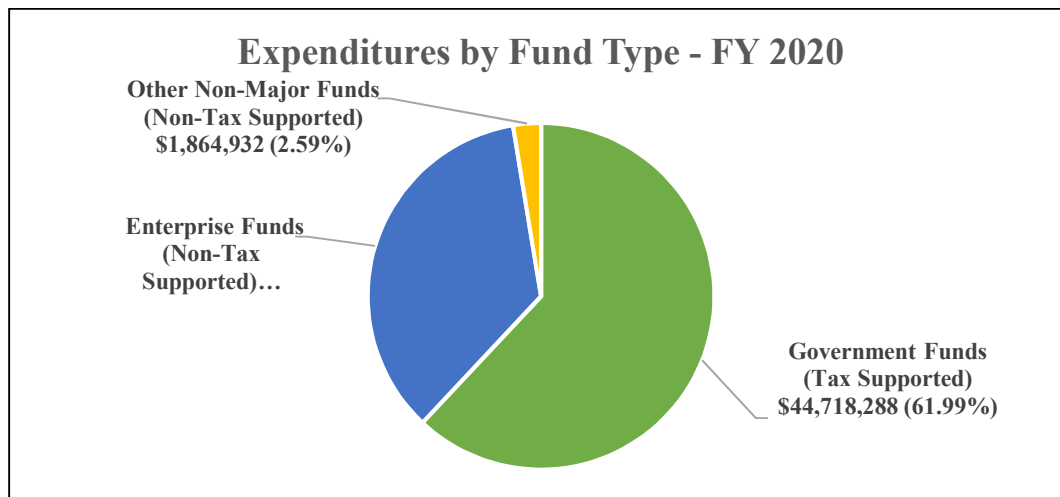
- According to the Idaho Department of Labor's May 2019 Twin Falls County Workforce Trends report, Twin Falls County had an unemployment rate of 2.4% in April 2019. This compares to the State of Idaho unemployment rate of 2.8% and a national unemployment rate of 3.6%. The unemployment rate for Twin Falls County has dropped continuously for several years: 5.6% in 2013 to 4.3% in 2014 to 3.7 in 2015 to 3.4 in 2016 to 3.0 in 2017 to 2.5 in 2018.
- Construction activity in Twin Falls continued on a similar pace in 2018 in terms of single-family building permits issued. There were 243 single family permits issued in 2018, which was the highest level since 2007. There have been 211 permits issued to- date in FY 2019, which exceeds the same period in 2018 by 40 permits to-date. If the current pace of single housing starts continues, permits will be near 2007 levels.
- There were 59 new commercial building permits issued in 2018, nearing the high of 61 in 2008, after declining significantly in 2016 and 2017. If new commercial building continues for the remainder of 2019 at a similar rate to past years, over 50 new commercial building permits will be issued in 2019.

Municipal Cost Index

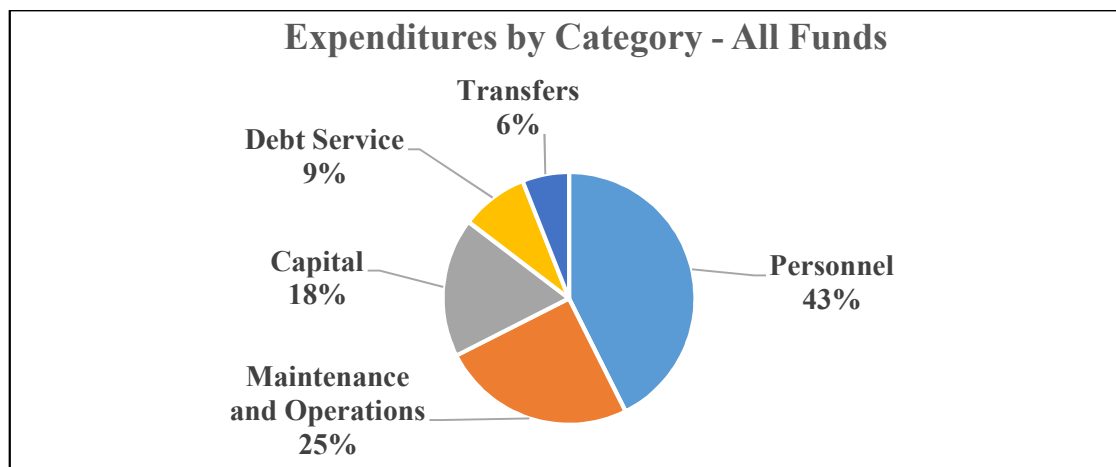
- State and local government officials rely on American City & County's Municipal Cost Index to stay on top of price trends, help control price increases for commodities, make informed government contract decisions and intelligent budget planning. The MCI draws on the monthly statistical data collected by the U.S. Departments of Commerce and Labor as well as independently compiled data to project a composite cost picture. From March 2018 to March 2018, the most recent data available, the MCI has increased 4.99 points or 2% to 252.78. The Consumer Price Index increased 1.85% during the same period.

2018 Fiscal Year Budget Summary

The combined expenditures and transfers total \$72,131,423, which is \$2,350,955 (3.37%) more than the FY 2019 budget of \$69,780,467. We are recommending Government Fund-Type expenditures, or expenditures from funds that receive property tax or shared revenue, in the amount of \$44,718,288 (increase of \$2,991,107, or 7.17%). Of this amount, \$1,934,247 is funded with cash reserves, which will be used to fund one-time capital initiatives. We are recommending Enterprise and Other Non-Major Fund-Type expenditures totaling \$27,413,135 (decrease of \$640,152, or 2.28%), which includes \$678,820 from cash reserves. The “net budget,” or total budget less transfers is \$67,806,508 for FY 2020. This is \$2,630,979 (4.04%) more than the FY 2019 total of \$65,175,529.



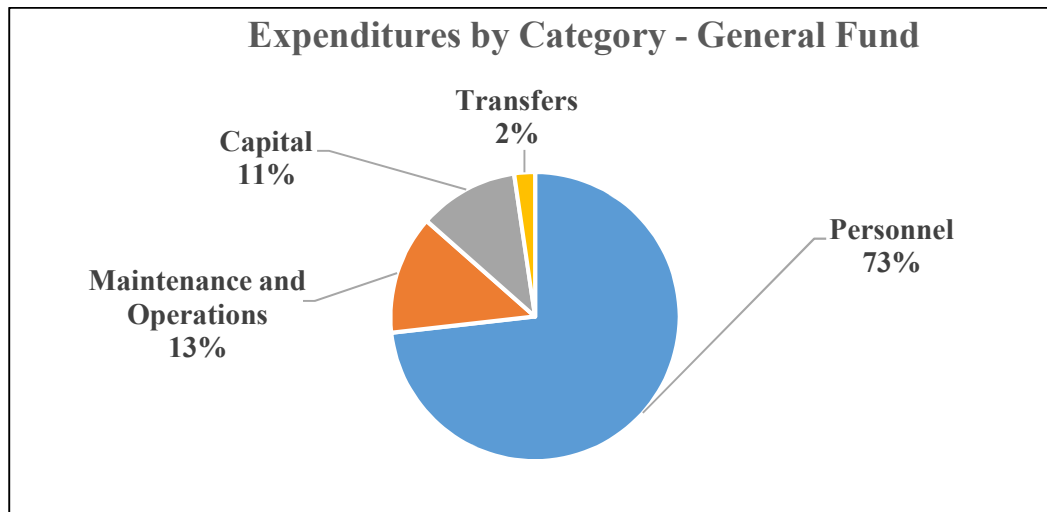
Expenditures in this budget are classified under one of five major categories – Personnel, Maintenance and Operations, Capital, Debt Service and Transfers. The graph below shows the relative percentage of FY 2020 budget expenditures for the five major categories in all funds combined.



In most government agencies, personnel costs (salaries, wages and benefits) normally represent the largest of the expenditure categories. While municipal governments also devote a large amount of their resources to personnel, the significant investment in infrastructure drives the percentage of the budget devoted to operating and capital costs higher than most other government agencies.

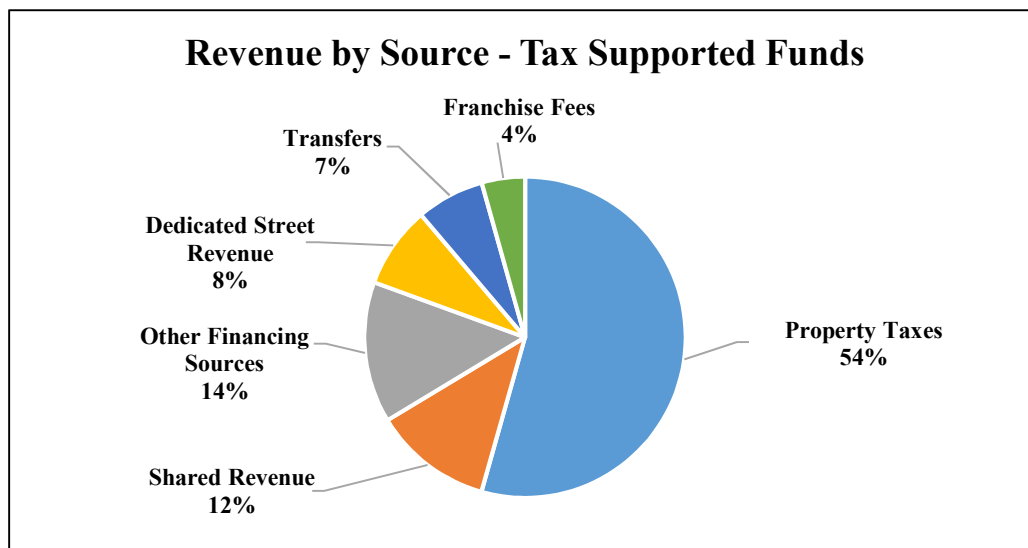
General Fund Expenditures

Using the same classification of expenditure types (less Debt Service), the relative percentages of budgeted expenditures for the General Fund are shown below. When analyzing General Fund expenses by category, Personnel costs are a much higher percentage than compared to all funds as a whole. The General Fund supports very little capital improvement when compared to all funds as a whole.



Revenues

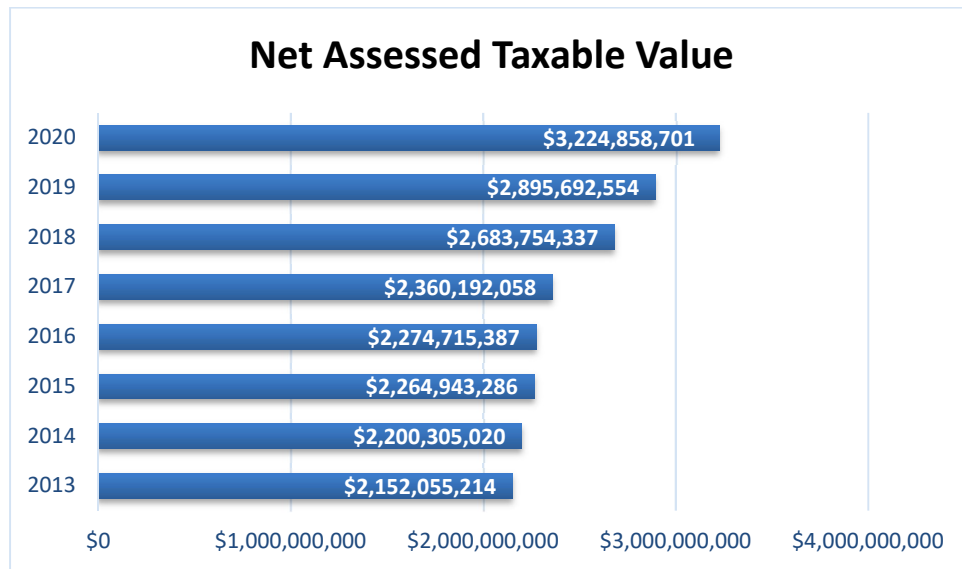
Most commonly recognized government activities are conducted through Government Funds. The Government Fund umbrella includes the following funds: General, Street, Street Light, Airport, Library, Capital Improvement, Pool, Golf, Insurance, and Fireworks. Revenues in these funds are derived from property taxes, licenses and permits, intergovernmental grants, shared revenues from the state of Idaho (sales tax, gas tax, etc.), and federal entitlements. The government funds include funding to support personnel, maintenance and operations, contractual services, equipment acquisitions, and capital construction projects.



Total Assessed Valuation

According to the Twin Falls County Assessor's Office, the City of Twin Falls' overall preliminary total taxable valuation is expected to increase by \$329,166,147, or 11.37%, from \$2,895,692,554 to \$3,224,858,701. This growth is on top of the \$211,938,217 that was realized in the prior fiscal year.

As illustrated in the table below, the taxable value used to calculate the FY 2020 tax rate for the City of Twin Falls is the largest in its history.



It is important to note the City's taxable value excludes the taxable value of the properties located in the Twin Falls Urban Renewal Agency revenue allocation areas. The entirety of the URA's properties are located in the City and have a value of \$561,553,248. Collectively, the taxable values for both the City of Twin Falls and Twin Falls Urban Renewal Agency total \$3,786,411,949. There are many factors that influence the City's total taxable value. Some of the larger factors include an increase in the base value from reappraisals performed by the Twin Falls County Assessor's Office, growth from new construction, and an increase in the State homeowner's exemption maximum allowance.

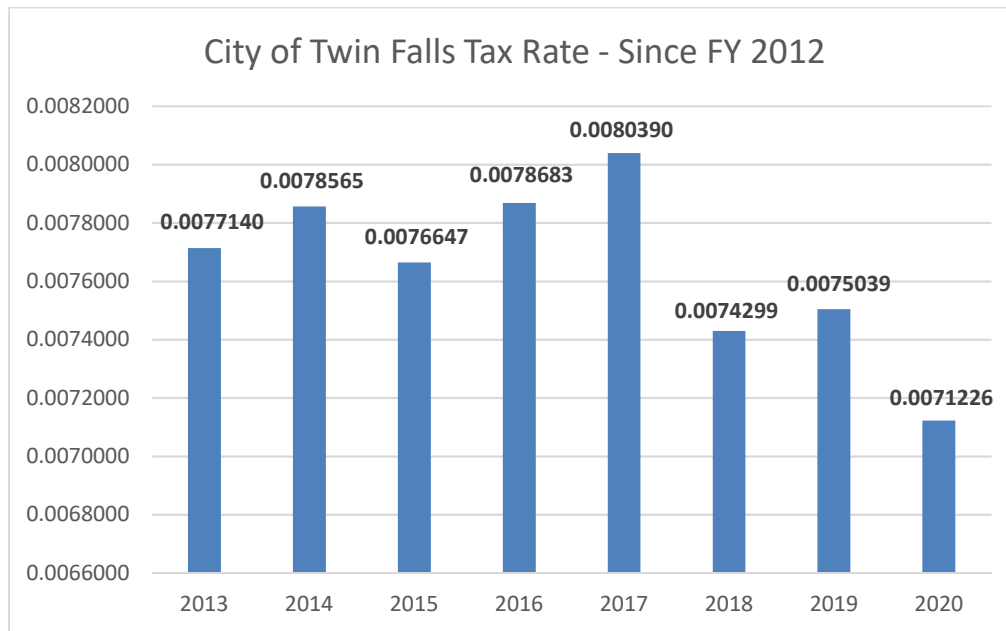
Property Tax

For FY 2020, the City of Twin Falls has a total taxable value of \$3,224,858,701, or an increase of \$329,166,147 compared to the FY 2019 value of \$2,895,692,554. The New Construction Roll for FY 2020 is \$69,771,796, which will yield \$523,559 in new property tax revenue. The Annexation Roll is \$6,069,724, which will yield an additional \$45,546. Property tax revenue derived from the New Construction and Annexation Roll is commonly referred to as the "growth formula."

The FY 2020 budget relies on property taxes to raise 52% of the funds needed to support municipal operations in the Government and Tax Supported Funds. The budget includes a 3% statutory increase and an estimate for growth. We anticipate total property tax collections for FY 2020 to be \$23,265,170, an increase of \$1,230,154 compared to FY 2019 collections of \$22,035,016.

Over the last ten fiscal years, the City's tax rate fluctuated significantly, ranging from a high of \$7.86 per \$1,000 (FY 2014 and 2016) of taxable value to a low of \$6.59/\$1,000 (FY 2010) of taxable value. The average of the tax rate assessed over the course of the last seven fiscal years (2013-2019) is \$7.72/\$1,000 in taxable value. It is important to recognize the tax rate does not necessarily indicate an individual's tax burdens. The tax rate is simply a multiplier used to determine a property owner's proportionate share of

property tax liability. It is a fraction of a local government's total property tax collections divided by the total taxable value of that local government unit.

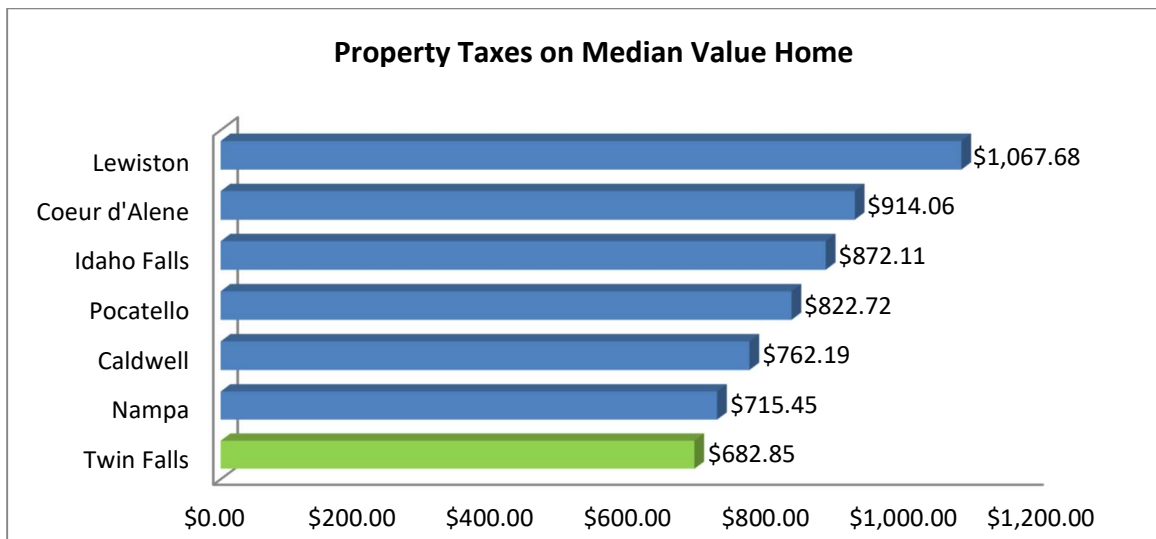


How does our Tax Rate compare to the other, large full-service Idaho cities?

We are often asked the question, “how does our tax rate compare?” The table and graph provided below are intended to provide an approximate answer to that question. Although only intended to be a rough illustration, the table and graph represent the amount of property tax paid on a median-valued, owner occupied home in each of the larger, full-service cities in Idaho. The information used in the table was collected from the Associated Taxpayers of Idaho’s 2018 Levy Book (tax rate) and Zillow.

	Total Taxes	2018 Median Property Value	FY 2019 TR
<i>Lewiston</i>	\$1,067.68	\$209,000	0.0097952
<i>Coeur d'Alene</i>	\$914.06	\$284,000	0.0049677
<i>Idaho Falls</i>	\$872.11	\$182,000	0.0095836
<i>Pocatello</i>	\$822.72	\$144,000	0.0114267
<i>Caldwell</i>	\$762.19	\$185,000	0.0082398
<i>Nampa</i>	\$715.45	\$196,000	0.0073005
<i>Twin Falls</i>	\$682.85	\$182,000	0.0075039

Note: Idaho’s median value of an owner occupied home for this same period of time was \$266,400.

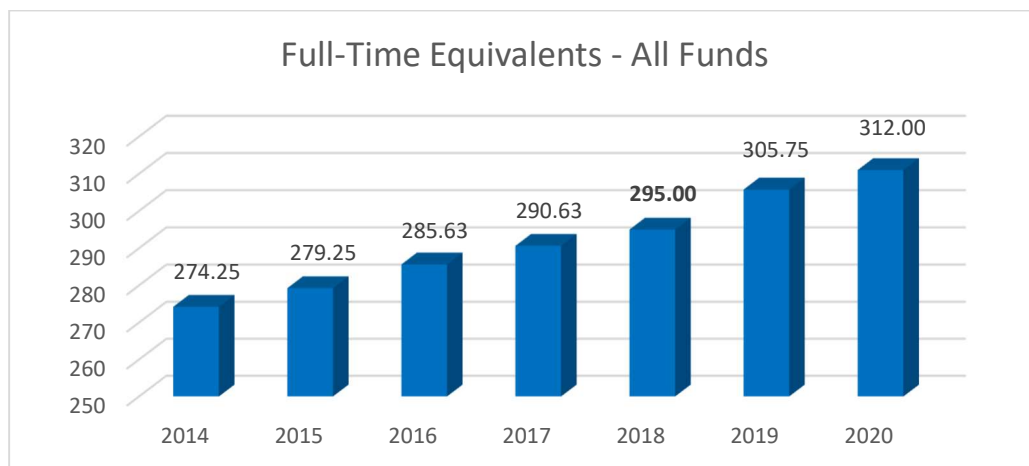


For the purposes of this analysis, the cities of Boise and Meridian were intentionally excluded because they are not directly responsible for the transportation systems in their communities; that responsibility lies primarily with the Ada County Highway District (ACHD). ACHD is an independent taxing authority specifically created for the purpose of maintaining the transportation system in these communities. For FY 2020, the Street Fund budget for the City of Twin Falls is \$5,874,240, or approximately 13% of the total tax supported funds.

Personnel

The City of Twin Falls has a philosophy of adding full-time employees only when “need” and “sustainability” can be demonstrated. Based on updated US Census data for 2018, the City of Twin Falls has a population of 49,764. Based on that estimate, the City of Twin Falls has six employees per 1,000 of population. However, as the regional and urban center for a geographic area having a population of approximately 250,000, the City’s daily census population grows to an estimated population of 85,000. This causes the number of City employees per 1,000 of population to drop to less four.

The City of Twin Falls currently has a total of 311.75 full-time professionals working to deliver services to the citizens of Twin Falls. The FY 2020 budget adds a net total of 0.25 full-time equivalent (FTE) positions to assist with increased workloads and to meet the service delivery demands of our citizens and partners.



In some cases, funds for new positions in the FY 2020 budget are a result of modifying existing contracts for service with external/private partners or a reallocation of project or operating funds. In these instances,

the positions do not represent new costs to the organization. The total number of positions allocated in the FY 2020 recommended budget bring the City of Twin Falls total FTE count to 312.

The other expenditures associated with personnel in the FY 2020 budget:

- Provides for performance-based adjustment for all employees (3%)
- Moves the City's compensation table (3%)
- Increased funding for health care insurance (5%)

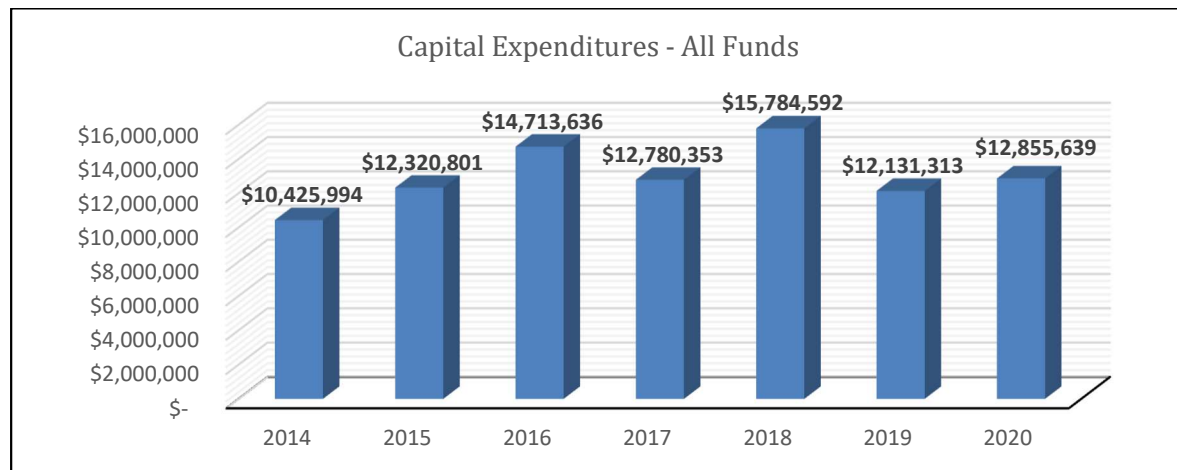
Capital Fund and Total Capital Investment

The City of Twin Falls owns and maintains a diverse collection of assets and facilities, which include:

- 103 buildings and structures throughout Twin Falls, ranging from the Magic Valley Regional Airport to administrative buildings; from police and fire stations to water delivery and treatment structures;
- 1,476 acres of open spaces and developed park lands, including world-class amenities such as Auger Falls, Shoshone Falls and Dierkes Lake;
- 640 lane miles to maintain.

A small sampling of the capital initiatives that have been funded in this budget include: making improvements to our water, wastewater and transportation systems; improving our trail systems; making miscellaneous park improvements; rotating our fleet, vehicles, machinery and equipment; improvements to the city's golf course; and repair and replacement of sidewalks.

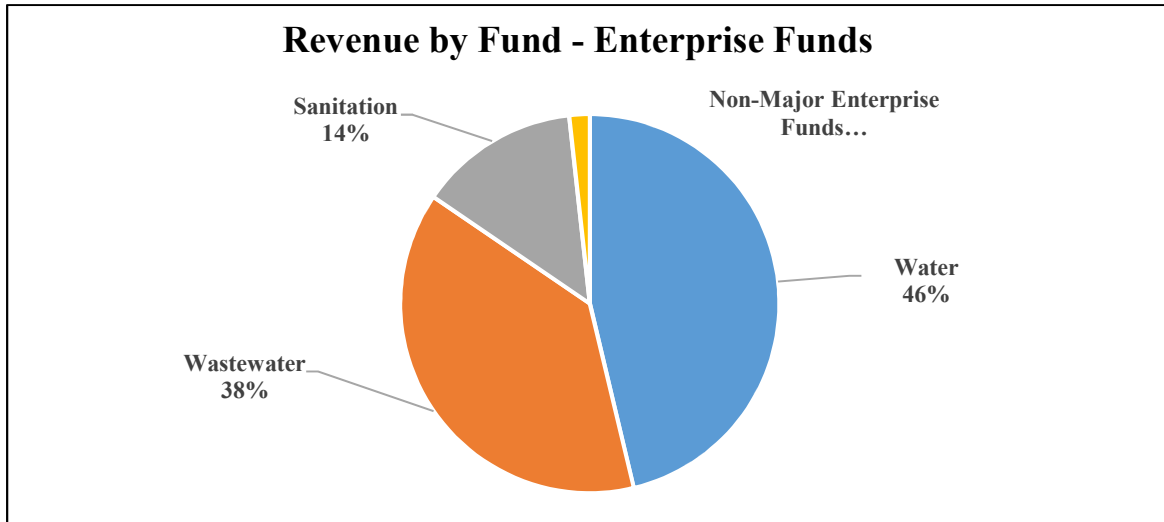
As demonstrated by the partial list above, the ongoing development, expansion, maintenance, and repair of these capital assets is necessary, recognizing the critical value of civil infrastructure to the economic, aesthetic, and functional viability of the City. For accounting purposes and based on best practices recommendations of the Government Finance Officers Association (GFOA), the City of Twin Falls capitalizes acquisitions and improvements that are durable and in excess of \$5,000. In total, the FY 2020 budget allocates \$12,855,639 to fund needed, critical and desired capital improvements and community amenities. In FY 2019, the City of Twin Falls budgeted a total of \$12,131,313 for capital improvements. The FY 2020 allocation is an increase of \$724,326, or 5.97%.



As illustrated in the graph above, the City of Twin Falls has budgeted \$91,012,328 for capital improvements since 2014. In addition (not included in graph), since 2012, \$57,302,056 has been spent on the Wastewater Treatment Plant Improvement (\$45,570,000), City Hall (\$7,575,948), and Public Safety Complex (\$4,156,108) projects.

Major Enterprise Fund Revenues

Enterprise Funds account for \$25.36 million (36.2%) of the \$70.06 million total revenues budgeted in the FY 2020 budget. Enterprise Fund reserves equal \$.64 million of the \$2.6 million total for all funds, which brings total funding for Enterprise Funds to \$26 million (35.8%) of the \$72.68 million total. The majority of revenues, or almost 92.5%, are from user fees. The remaining revenue sources include investment earnings, inter-fund transfers, and miscellaneous income.



Water Fund

The Water Fund supports the following water-related activities: water supply, water distribution, pressurized irrigation, and utility billing. For FY 2020, water rates increased by 1%. The average water user (18,000 gallons) will see an increase of \$.41 per month and \$4.93 per year. Revenue projections estimate \$11,733,738 in the Water Fund, which represents an increase of \$39,827 (.34%) compared to the FY 2019 total of \$11,693,910.

Wastewater Fund

The Wastewater Fund is used to support all wastewater services provided by the City of Twin Falls, namely wastewater collection and wastewater treatment. For FY 2020, wastewater rates increased by 1%. The average residential customer who sends up to the maximum cap 12,000 gallons will see an increase of \$.30 per month and \$3.58 per year. Revenue projections estimate \$9,704,742 in the Wastewater fund, which combined with reserves of \$200,000, equals \$9,904,742 in total funding. This represents a decrease of \$37,137 (.37%) compared to the FY 2019 total of \$9,941,879.

Sanitation

The City's Sanitation Fund supports the City's sanitation and recycling programs. For FY 2020, sanitation rates increased by 4.9%. The average monthly bill paid by the City's residential customers will increase by \$.90 from \$18.44 to \$19.34, or \$10.80 for the year. Revenue projections estimate \$3,479,201 in the Sanitation Fund, which represents an increase of \$170,726 (5.16%) compared to the FY 2019 total of \$3,308,475.

Incorporation of the City's Foregone Balance

Over the past several years, considerable time has been spent illustrating the cost-benefit analysis of using the City's foregone balance. Section 63-802 (e) of the Idaho Code states, "...In the case of a non-school district for which less than the maximum allowable increase in the dollar amount of property taxes is certified for annual budget purposes in any one (1) year, such a district may, in any following year, recover the foregone increase by certifying, in addition to any increase otherwise allowed, an amount

not to exceed one hundred percent (100%) of the increase originally forgone.” Each year the City has elected not to take the statutory maximum increase has impacted the amount of revenue available in the following fiscal year. Simply, the base by which the three percent is calculated is smaller.

The City’s forgone balance is only permitted for as long as the laws on this topic remain unchanged. State legislators have discussed the need to change foregone balance laws in each of the last several legislative sessions. For now, recovering past foregone increases is still an option for cities in Idaho. The decision to incorporate all, or a portion, of the City’s forgone balance remains with the City Council.

The City of Twin Falls has had a forgone balance since the adoption of the 2009-2010 fiscal year budget. The forgone balance grew to a high of \$2,186,253 in FY 2017 and FY 2018. Each year the Council elected not to take the statutory allowed increase, the forgone balance increased. The table below illustrates the changes to the City’s forgone balance since FY 2010.

	Amount/year	Cumulative Amt.
FY 2010	\$539,902.00	\$539,902.00
FY 2011	\$476,376.00	\$1,016,278.00
FY 2012	\$463,422.00	\$1,479,700.00
FY 2013	-\$1,123.00	\$1,478,577.00
FY 2014	\$8,630.00	\$1,487,207.00
FY 2015	\$395,464.00	\$1,882,671.00
FY 2016	\$266,548.00	\$2,149,219.00
FY 2017	\$37,034.00	\$2,186,253.00
FY 2018	\$0.00	\$2,186,253.00
FY 2019	-\$770,000.00	\$1,416,284.00
FY 2020	\$0.00	\$1,416,284.00

During the creation of the FY 2019 budget, the Council had extensive discussions about funding Council priority capital projects with foregone revenue. At the conclusion of these discussions, the Council elected to incorporate a portion of the foregone balance into the FY 2019 budget. That budget included \$770,000 for the completion of three sidewalk construction projects and two street overlay projects. Those projects are currently underway.

The proposed FY 2020 budget does not include the recovery of any additional foregone balance. However, the \$770,000 that was recovered in FY 2019 has been set aside in the proposed FY 2020 budget to fund additional Council priority capital projects. During the creation of the proposed FY 2020 budget, the Council discussed various capital projects and provided direction regarding their priorities for the \$770,000. The proposed FY 2020 budget includes the following Council priority capital projects:

- The purchase of pedestrian barricades for use during parades and special events - \$70,000
- Finalization of the funding for the Downtown Archway project - \$150,000
- Planning and Engineering contract services funding to redesign the Shoshone Falls/Dierkes Lake Park access road - \$300,000
- Sidewalk projects to improve routes to schools (we’ll work with the School District to identify the specific projects) - \$250,000

How much more will City Services Cost?

Over the last ten fiscal years, the City's tax rate fluctuated significantly, ranging from a high of \$7.86 per \$1,000 (FY 2014 and 2016) of taxable value to a low of \$6.59/\$1,000 (FY 2010) of taxable value. The average of the tax rate assessed over the course of the last seven fiscal years (2013-2019) is \$7.72/\$1,000 in taxable value. It is important to recognize the tax rate does not necessarily indicate an individual's tax burdens. The tax rate is simply a multiplier used to determine a property owner's proportionate share of property tax liability. It is a fraction of a local government's total property tax collections divided by the total taxable value of that local government unit.

	FY 2019 Adopted Budget	FY 2020 Proposed Budget	Variance
Property Tax	Tax Rate of: \$7.50/\$1,000	Tax Rate of: \$7.12/\$1,000	Tax Rate of: -\$.38/\$1,000
Median Valued Home of an owner-occupied home: \$182,000 in FY 2019 \$205,000 in FY 2020	\$682.85 <i>(annual)</i> \$56.90 <i>(monthly)</i>	\$747.87 <i>(annual)</i> \$62.32 <i>(monthly)</i>	\$65.02 <i>(annual)</i> \$5.42 <i>(monthly)</i>
Utility Bills			
Average Residential Customer Consumption of:			
<i>Water - 18,000 gallons</i>	\$51.85	\$52.26	\$0.41
<i>Sewer - 12,000 gallons</i>	\$29.84	\$30.14	\$0.30
<i>Sanitation & Recycling</i>	\$18.44	\$19.34	\$0.90
Monthly Total of Property Tax and Utility Bills	\$157.03 <i>monthly</i>	\$164.06 <i>monthly</i>	\$7.03 <i>monthly</i>

Approval

There is no approval at this point in the process.

Budget Impact:

There are no current budgetary or financial impacts from the conversation. From this process, we will establish the budget for FY 2019.

Regulatory Impact:

There is no regulatory impact.

Attachments

Recommended Budget for FY 2020 can be found online.